argument is not persuasive. This argument would limit the ability of the sovereign to govern. While it may seem unfair, arbitrary or capricious to anyone unfamiliar with the rule of sovereign immunity, the legislature is answerable at elections for how it chooses to govern. As a matter of law, Appellee rightfully argues Beers is applicable. Beers v. Arkansas, 61 U.S. 527, 20 How. 527, 15 L. Ed. 991 (1858) ("It is an established principle of jurisprudence in all civilized nations that the sovereign cannot be sued in its own courts, or in any other, without its consent and permission; but it may, if it thinks proper, waive this privilege, and permit itself to be made a defendant in a suit by individuals, or by another State. And as this permission is altogether voluntary on the part of the sovereignty, it follows that it may prescribe the terms and conditions on which it consents to be sued, and the manner in which the suit shall be conducted, and may withdraw its consent whenever it may suppose that justice to the public requires it"). Tribes are with great certainty members of the "civilized nations" to which Justice Tandy refers, and the tribal courts are limited, as are the courts of any other sovereign, to when it may hear a matter involving the sovereign.

While judicial rules allowing suits to go forward in the face of sovereign immunity have been created, those exceptions are not at issue here. See Ex parte Young, 209 U.S. 123 (1908); Nisqually v. Gregoire et. al, 623 F.3d 923 (9<sup>th</sup> Cir., 2010). Appellant did not ask for injunctive relief against the grievance procedure, but for monetary compensation. Therefore Appellant's case must be dismissed for a lack of clear and unequivocal waiver of sovereign immunity.

## DECISION

Dismissal of the Appellant's case is AFFIRMED.

Made, this 18th day of May, 2015, by

The A Hoyla

Thor A. Hoyte Chief Justice Sisseton-Wahpeton Oyate 3

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sovereign immunity of the Sisseton-Wahpeton Oyate;

- 3) The Sisseton-Wahpeton Oyate did not waive its immunity from suit;
- 4) Dismissal of Appellant's suit for sovereign immunity is AFFIRMED.

## **DISCUSSION**

The privilege of the sovereign to determine when it may be brought into its own courts is long-held, and tribes have enjoyed that privilege as any other sovereign. Santa Clara Pueblo v. Martinez, 436 U.S. 49, 56 L. Ed. 2d 106, 98 S. Ct. 1670 (1978); Manning v. Jim, No. ITCN/AC CV-13-013 (Nevada Inter-Tribal Court of Appeals, 2013) citing Boice v. Washoe Tribe of Nevada and California, No. C-WT-97-34, (Nevada Inter-Tribal Court of Appeals, 2001); see WILLIAM WOOD IT WASN'T AN ACCIDENT: THE TRIBAL SOVEREIGN IMMUNITY STORY (Am. Univ. Law Review, Vol. 62: 1587).

The question of whether a tribe is immune from suit is reviewed *de novo* on appeal. United States v. James, 980 F.2d 1314, 1319 (9<sup>th</sup> Cir. 1992), *cert. denied* 510 U.S. 838 (1993). Sovereign immunity must be unequivocally expressed. Santa Clara; United States v. Testan, 424 U.S. 392, 399 (1976) (*quoting* United States v. King, 395 U.S. 1, 4 (1969)).

Furthermore, the legislative body has the discretion to choose to grant a waiver of immunity or *withdraw* a waiver of immunity. Sisseton-Wahpeton Oyate Tribal Code 33-02-01 (The Court shall have no jurisdiction over any suit brought against the Tribe without the consent of the Tribe, unless by specific legislation the tribe has restricted its sovereign immunity under certain circumstances).

Appellant invites the Court to limit the ability of the legislature to legislate. We decline that invitation. The Oyate has declared itself immune from suit unless the legislature has said otherwise, and the ability to legislate is the ability to enact, and *withdraw*, legislation.

Appellant points to legislation passed on December 3, 2014, where the Oyate Tribal Council passed a motion (Motion #25) allowing Mr. Deutsch's suit to go forward in tribal court to the extent of insurance. However, on December 16, 2014, the Tribal Council passed Motion #32, revoking the waiver in Motion #25. Motion #32 is still current law of this case.

Appellant argues that once the waiver was granted, it could not be rescinded. This

FILED

SISSETON-WAHPETON-SIOUX

TRIBAL COURT

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IN THE SISSETON-WAHPETON OYATE

OF THE LAKE TRAVERSE RESERVATION

Cierk of Courts

SUPREME COURT

In the Matter of:

**BRANDON DEUTSCH** 

Appellant,

ν.

SISSETON-WAHPETON SCHOOL BOARD,

And Donovan White, Crystal Owen, Sylvania Flute, June Renville, Sam Crawford Jr., Gerald German Jr., Marie Renville, in their capacity as Members of the Sisseton-Wahpeton School Board

Appellees.

NO. CV-14-216-149

OPINION AND ORDER

Per curium (Chief Justice Thor A. Hoyte, Associate Justice Russell Zephier, Associate Justice Pat Donovan)

In the matter of the appeal of Deutsch versus the Sisseton-Wahpeton School Board, the Sisseton-Wahpeton Supreme Court held a hearing on April 24, 2015. Present was the Appellant, represented through his counsel, Kay Nikolas, and Appellees, represented through its counsel, Gordon Nielsen.

The parties submitted briefs and presented oral arguments. The Court has considered all materials and arguments and finds the following:

- 1) The Sisseton-Wahpeton Oyate is a sovereign, and as such, has the right to determine its availability to be sued;
  - 2) The Sisseton-Wahpeton School Board enjoys the

OPINION AND ORDER Page 1 of 3

Sisseton Wahpeton Ovate Supreme Court P.O. Box 568 Agency Village, SD 57262